## **HOUSE BILL No. 1362**

### DIGEST OF INTRODUCED BILL

Citations Affected: IC 36-1-2; IC 36-1.5.

Synopsis: Local government reorganization. Establishes a uniform procedure for the reorganization of political subdivisions in any county. Provides that the reorganization process may be initiated by the legislative bodies of the reorganizing political subdivisions or by a petition signed by 10% of the voters in the reorganizing political subdivisions. Provides that a reorganization may occur only if the voters of the reorganizing political subdivisions approve the reorganization in a public question. Requires the department of local government finance to adjust the maximum property tax levies, maximum property tax rates, and budgets of political subdivisions that reorganize. Requires the reorganizing political subdivisions to appoint individuals to a reorganization committee to develop a plan for reorganization. Specifies the elements that must be included in the plan. Provides that when the reorganization is effective, all the participating political subdivisions except the remaining reorganized political subdivision cease to exist. Makes related changes.

Effective: Upon passage.

# Buck

January 12, 2006, read first time and referred to Committee on Government and Regulatory Reform.



#### Second Regular Session 114th General Assembly (2006)

PRINTING CODE. Amendments: Whenever an existing statute (or a section of the Indiana Constitution) is being amended, the text of the existing provision will appear in this style type, additions will appear in this style type, and deletions will appear in this style type.

Additions: Whenever a new statutory provision is being enacted (or a new constitutional provision adopted), the text of the new provision will appear in **this style type**. Also, the word **NEW** will appear in that style type in the introductory clause of each SECTION that adds a new provision to the Indiana Code or the Indiana Constitution.

Conflict reconciliation: Text in a statute in *this style type* or *this style type* reconciles conflicts between statutes enacted by the 2005 Regular Session of the General Assembly.

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## **HOUSE BILL No. 1362**

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A BILL FOR AN ACT to amend the Indiana Code concerning local government.

Be it enacted by the General Assembly of the State of Indiana:

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1	SECTION 1. IC 36-1-2-4 IS AMENDED TO READ AS FOLLOWS
2	[EFFECTIVE UPON PASSAGE]: Sec. 4. "Clerk" means:
3	(1) clerk of the circuit court, for a county;
4	(2) county auditor, for a board of county commissioners or county
5	council;
6	(3) clerk of the city-county council, for a consolidated city;
7	(4) city clerk, for a second class city;
8	(5) clerk-treasurer, for a third class city; or
9	(6) clerk-treasurer, for a town; or
10	(7) chief executive officer of a political subdivision not
11	described in subdivisions (1) through (6).
12	SECTION 2. IC 36-1-2-6 IS AMENDED TO READ AS FOLLOWS
13	[EFFECTIVE UPON PASSAGE]: Sec. 6. "Fiscal body" means:
14	(1) county council, for a county not having a consolidated city;
15	(2) city-county council, for a consolidated city or county having

(3) common council, for a city other than a consolidated city;



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a consolidated city;

1	(4) town council, for a town;	
2	(5) township board, for a township; <del>or</del>	
3	(6) governing body or budget approval body, for any other	
4	political subdivision that has a governing body or budget	
5	approval body; or	
6	(7) chief executive officer of any other political subdivision	
7	that does not have a governing body or budget approval body.	
8	SECTION 3. IC 36-1-2-9 IS AMENDED TO READ AS FOLLOWS	
9	[EFFECTIVE UPON PASSAGE]: Sec. 9. "Legislative body" means:	
10	(1) board of county commissioners, for a county not subject to	
11	IC 36-2-3.5 or IC 36-3-1;	
12	(2) county council, for a county subject to IC 36-2-3.5;	
13	(3) city-county council, for a consolidated city or county having	
14	a consolidated city;	
15	(4) common council, for a city other than a consolidated city;	
16	(5) town council, for a town; <del>or</del>	7
17	(6) township board, for a township;	
18	(7) the governing body of any other political subdivision that	
19	has a governing body; or	
20	(8) chief executive officer of any other political subdivision	
21	that does not have a governing body.	
22	SECTION 4. IC 36-1.5 IS ADDED TO THE INDIANA CODE AS	
23	A <b>NEW</b> ARTICLE TO READ AS FOLLOWS [EFFECTIVE UPON	•
24	PASSAGE]:	
25	ARTICLE 1.5. GOVERNMENT MODERNIZATION	
26	Chapter 1. General Provisions	
27	Sec. 1. The purpose of this article is to do the following:	. Z
28	(1) Grant broad powers to enable political subdivisions to	٧,
29	operate more efficiently by eliminating restrictions under	
30	existing law that:	
31	(A) impede the economy of operation of;	
32	(B) interfere with the ease of administration of;	
33	(C) inhibit cooperation among; and	
34	(D) thwart better government by;	
35	political subdivisions.	
36	(2) Encourage efficiency by and cooperation among political	
37	subdivisions to:	
38	(A) reduce reliance on property taxes; and	
39	(B) enhance the ability of political subdivisions to provide	
40	critical and necessary services.	
41	(3) Strengthen the financial condition of state government.	
12	Sec. 2. This article contains full and complete authority for the	



1	reorganization of political subdivisions.
2	Sec. 3. Except as provided in this article, no law, procedure,
3	proceedings, publications, notices, consents, approvals, orders, or
4	acts by a political subdivision or any officer, department, agency,
5	or instrumentality of the state or a political subdivision is required
6	for political subdivisions to reorganize under this article.
7	Sec. 4. A political subdivision may exercise the powers granted
8	under this article without complying with the provisions of any
9	other law, statute, or rule.
10	Sec. 5. This article shall be liberally construed to effect the
11	purposes of this article.
12	Sec. 6. Except as otherwise specifically provided by law, to the
13	extent the provisions of this article are inconsistent with the
14	provisions of any other general, special, or local law, the provisions
15	of this article are controlling, and compliance with this article shall
16	be treated as compliance with the conflicting law.
17	Sec. 7. This article does not prohibit the reorganization of a
18	political subdivision under any other law that is not included in this
19	article.
20	Sec. 8. More than one (1) resolution permitted under this article
21	may be consolidated into a combined resolution.
22	Chapter 2. Definitions
23	Sec. 1. The definitions in IC 3-5-2 and IC 36-1-2 apply
24	throughout this article.
25	Sec. 2. The definitions in this chapter apply throughout this
26	article.
27	Sec. 3. "Plan of reorganization" refers to a plan of
28	reorganization approved by the legislative body of each
29	reorganizing political subdivision under this article.
30	Sec. 4. "Reorganization" means a change in the structure or
31	administration of a political subdivision described in IC 36-1.5-4-3
32	and IC 36-1.5-4-4.
33	Sec. 5. "Reorganization committee" refers to a committee
34	established under this article to assist reorganizing political
35	subdivisions with developing a plan of reorganization.
36	Sec. 6. "Reorganized political subdivision" means the political
37	subdivision that is the successor to the reorganizing political
38	subdivisions participating in a reorganization.
39	Sec. 7. "Reorganizing political subdivision" refers to a political
40	subdivision for which the voters have adopted a public question
41	under this article approving a reorganization.
42	Chapter 3. Adjustment of Maximum Permissible Levies, Tax



1	Rates, and Budgets
2	Sec. 1. A certified copy of an ordinance or a resolution,
3	including any incorporated agreement, that is adopted under this
4	article must be submitted to the department of local government
5	finance.
6	Sec. 2. The department of local government finance may take an
7	action under this chapter in the manner prescribed by the
8	department of local government finance in its rules adopted under
9	IC 4-22-2.
10	Sec. 3. A political subdivision may petition for judicial review of
11	a final determination of the department of local government
12	finance under this chapter. The petition must be filed in the tax
13	court not more than forty-five (45) days after the department of
14	local government finance enters its order under this chapter.
15	Sec. 4. Subject to this chapter, the department of local
16	government finance shall adjust the maximum permissible
17	property tax levies, maximum permissible property tax rates, and
18	budgets of political subdivisions that enter into an agreement or a
19	reorganization under this article as the department of local
20	government finance determines necessary to do the following:
21	(1) Eliminate double taxation by different political
22	subdivisions for services or goods provided under this article.
23	(2) Eliminate any excess by which the amount of property
24	taxes imposed by a political subdivision exceeds the amount
25	necessary to pay for services or goods provided under this
26	article.
27	(3) Restore taxing powers of a political subdivision after the
28	termination of an agreement or a reorganization under this
29	article that are necessary to fund governmental services to the
30	individuals and entities served by the political subdivision.
31	(4) Restore taxing powers of a political subdivision after the
32	withdrawal of a party from an agreement or a reorganization
33	under this article that are necessary to fund governmental
34	services to the individuals and entities served by the political
35	subdivision.
36	Sec. 5. The department shall establish a formula for adjusting
37	maximum permissible property tax levies, maximum permissible
38	property tax rates, and budgets under this chapter that permits a
39	political subdivision (or a successor political subdivision) that
40	realizes a:
41	(1) savings to its taxpayers; or
42	(2) reduction in the reasonably foreseeable expenses that



1	would otherwise be incurred by its taxpayers;
2	through an agreement or a reorganization under this article to
3	continue to levy part of the realized savings or reduction. The
4	adjustment under this section may not exceed fifty percent (50%)
5	of the savings or reduction realized in the first full year of
6	operation after the agreement or reorganization is implemented,
7	as determined by the department of local government finance.
8	Chapter 4. Reorganization by Referendum
9	Sec. 1. Any of the following may reorganize under this chapter:
10	(1) Two (2) or more counties. A county reorganizing under
11	this subdivision must be adjacent to at least one (1) other
12	county participating in the reorganization.
13	(2) Two (2) or more townships. A township reorganizing
14	under this subdivision must be adjacent to at least one (1)
15	other township participating in the reorganization.
16	(3) Two (2) or more municipalities. A municipality
17	reorganizing under this subdivision must be adjacent to at
18	least one (1) other municipality participating in the
19	reorganization.
20	(4) Two (2) or more school corporations. A school corporation
21	reorganizing under this subdivision must be adjacent to at
22	least one (1) other school corporation participating in the
23	reorganization.
24	(5) Two (2) or more municipal corporations, other than a unit
25	or a school corporation, that have substantially equivalent
26	powers. A municipal corporation reorganizing under this
27	subdivision must be adjacent to at least one (1) other
28	municipal corporation participating in the reorganization.
29	(6) Two (2) or more special taxing districts that are adjacent
30	to at least one (1) other special taxing district participating in
31	the reorganization.
32	(7) A township and a municipality that is located in any part
33	of the same township.
34	(8) A county and one (1) or more townships that are located
35	in the county.
36	(9) A municipality and the county in which a majority of the
37	population of the municipality resides.
38	(10) A school corporation and a county or municipality in
39	which a majority of the students of the school corporation
40	have legal settlement (as defined by IC 20-18-2-11).
41	(11) A municipal corporation, other than a unit or a school
42	corporation, and a county or municipality in which a majority



1	of the population of the municipal corporation resides.
2	Sec. 2. For purposes of this chapter, two (2) political
3	subdivisions may not be treated as adjacent if the political
4	subdivisions are connected by a strip of land that is less than one
5	hundred fifty (150) feet wide.
6	Sec. 3. Political subdivisions described in section 1 of this
7	chapter may participate under this chapter in any of the following
8	types of reorganization:
9	(1) Consolidation of the participating political subdivisions
10	into a single new political subdivision.
11	(2) Consolidation of the participating political subdivisions
12	into one (1) of the participating political subdivisions.
13	Sec. 4. As part of a reorganization in a finally approved plan of
14	reorganization, one (1) or more of the participating political
15	subdivisions or the reorganized political subdivision may do the
16	following:
17	(1) Adjust any of its boundaries.
18	(2) Establish a joint service area with another political
19	subdivision.
20	(3) Transfer the functions of an office to another office.
21	(4) Provide for a legislative body, an executive, or a fiscal
22	body of the reorganized political subdivision to exercise the
23	powers of a legislative body, an executive, or a fiscal body of
24	a reorganizing political subdivision.
25	(5) Change the name of the political subdivision or select a
26	new name.
27	Sec. 5. A reorganization may be initiated by:
28	(1) adopting a resolution under section 6 of this chapter;
29	(2) filing a petition under section 7 of this chapter.
30	Sec. 6. If the legislative bodies of two (2) or more political
31	subdivisions that qualify for reorganization under this chapter
32	adopt substantially identical resolutions:
33	(1) requesting that a public question be presented to the voters
34	of the political subdivisions to determine whether political
35	subdivisions identified in the resolutions should be
36	reorganized into one (1) political subdivision; and
37	(2) stating the day of the election for which the legislative
38	bodies seek the placement of the question on the ballot;
39	the clerks of the political subdivisions shall certify the public
40	question in the form prescribed by the department of local
41	government finance to the county election board of each county in
42	which the political subdivisions are located.



1	Sec. 7. If each of the clerks of two (2) or more political
2	subdivisions that qualify for reorganization under this chapter
3	receives a written petition:
4	(1) in the form required by section 8 of this chapter;
5	(2) signed by at least ten percent (10%) of the voters of the
6	political subdivision, as determined by the vote cast in the
7	political subdivision for secretary of state at the most recent
8	general election;
9	(3) requesting that a public question be presented to the voters
10	of the political subdivisions to determine whether political
11	subdivisions identified in the petition should be reorganized
12	into one (1) political subdivision; and
13	(4) stating the day of the election for which the voters seek the
14	placement of the question on the ballot;
15	the clerks of the political subdivisions shall certify the public
16	question in the form prescribed by the department of local
17	government finance to the county election board of each county in
18	which the political subdivisions are located.
19	Sec. 8. (a) This section applies to a petition under section 7 of
20	this chapter.
21	(b) Each petition must be in the form prescribed by the
22	department of local government finance.
23	(c) Each petition must comply with IC 3-10-9-6.
24	Sec. 9. The date of an election specified in a resolution under
25	section 6 of this chapter or a petition under section 7 of this chapter
26	must be the date of a:
27	(1) general election; or
28	(2) primary election immediately preceding a general election.
29	Sec. 10. If a public question is certified to the county election
30	board under section 6 or 7 of this chapter, the county election
31	board shall place the public question on the ballot in accordance
32	with IC 3-10-9 on the date specified in the resolution or petition.
33	However, notwithstanding IC 3-10-9-6, if the election date specified
34	in a resolution or petition:
35	(1) does not comply with section 9 of this chapter; or
36	(2) is certified to the county election board too late to comply
37	with IC 3-10-9-3;
38	the county election board shall place the public question on the
39	ballot at the next election that complies with section 9 of this
40	chapter and IC 3-10-9-3.
41	Sec. 11. A public question under this chapter shall be placed on
42	the ballot in all of the precincts that are located in the political



1	subdivisions that are the subject of the proposed reorganization in	
2	substantially the following form:	
3	"Shall (insert name of political subdivision) and	
4	(insert name of political subdivision) reorganize as	
5	a single political subdivision?".	
6	Sec. 12. IC 3 applies to the election at which a public question	
7	under this chapter is considered.	
8	Sec. 13. At the same time that election results are certified under	
9	IC 3, the county clerks of the counties in which a public question	_
10	under this chapter is on the ballot shall jointly issue, in the form	
11	prescribed by the state election board, a certificate declaring the	
12	public question approved or rejected to the following:	
13	(1) The clerk of each political subdivision that is the subject of	
14	the proposed reorganization.	
15	(2) The county auditor of each county in which a political	
16	subdivision that is the subject of the proposed reorganization	
17	is located.	
18	(3) The department of local government finance.	
19	(4) If any of the political subdivisions being reorganized is a	
20	school corporation, the department of education.	
21	Sec. 14. (a) This section applies when the voters of more than	
22	one (1) political subdivision approve under this chapter a public	
23	question to reorganize.	
24	(b) Except as provided in subsection (c), the political	
25	subdivisions are reorganized in the form and under the conditions	
26	specified by the legislative bodies of the political subdivisions in a	
27	plan of reorganization incorporated into a substantially identical	
28	resolution adopted by each of the political subdivisions.	\
29	(c) This subsection applies if the public question is approved by	
30	the voters in less than all of the political subdivisions that are	
31	participating in the proposed reorganization. The legislative bodies	
32	of the remaining political subdivisions for whom the voters	
33	approved the public question shall reorganize without the political	
34	subdivision that rejected the reorganization unless the legislative	
35	bodies of each of the remaining political subdivisions adopt	
36	substantially identical resolutions terminating the reorganization.	
37	Sec. 15. (a) Except as provided in subsection (b), a	
38	reorganization approved under this chapter takes effect when all	
39	of the following have occurred:	
40	(1) The later of:	
41	(A) the date that a copy of a finally adopted plan of	
42	reorganization is recorded as required by section 28 of this	



1	chapter; or
2	(B) the date specified in the finally adopted plan of
3	reorganization.
4	(2) The appointed or elected officers of the reorganized
5	political subdivision are elected (as prescribed by section 30
6	of this chapter) or appointed and qualified, if:
7	(A) the reorganized political subdivision is a new political
8	subdivision and reorganizing political subdivisions are not
9	being consolidated into one (1) of the reorganizing political
10	subdivisions;
11	(B) the reorganized political subdivision will have different
12	boundaries than any of the reorganizing political
13	subdivisions;
14	(C) the reorganized political subdivision will have different
15	appointment or election districts than any of the
16	reorganizing political subdivisions; or
17	(D) the finally adopted plan of reorganization requires new
18	appointed or elected officers before the reorganization
19	becomes effective.
20	(b) A reorganization approved under this chapter may not take
21	effect during the year preceding a year in which a federal decennial
22	census is conducted. A consolidation that would otherwise take
23	effect during the year preceding a year in which a federal decennial
24	census is conducted takes effect January 2 of the year in which a
25	federal decennial census is conducted.
26	Sec. 16. When a reorganization under this chapter is effective:
27	(1) all of the participating political subdivisions, except the
28	reorganized political subdivision, cease to exist;
29	(2) unless the plan of reorganization provides for the
30	continuation of the term of office, the term of each of the
31	elected offices of each of the reorganizing political
32	subdivisions is terminated;
33	(3) if the plan of reorganization transfers the responsibilities
34	of any office to another office, the office from which the
35	responsibilities were transferred is abolished;
36	(4) the executives, legislative bodies, and fiscal bodies of the
37	reorganizing political subdivisions (other than any
38	reorganizing political subdivision that is treated under the
39	plan of reorganization as the successor reorganized political
40	subdivision) are abolished and the responsibilities of the
41	executives, legislative bodies, and fiscal bodies are transferred
42	to the executive, legislative body, and fiscal body of the



1	reorganized political subdivision; and	
2	(5) the property and liabilities of the reorganizing political	
3	subdivisions become the property and liabilities of the	
4	reorganized political subdivision.	
5	Sec. 17. Before a reorganization under this chapter takes effect,	
6	the reorganizing political subdivisions may:	
7	(1) carry out any:	
8	(A) of the powers of the reorganized political subdivision;	
9	or	
10	(B) part of the reorganization;	
11	under an interlocal agreement adopted under IC 36-1-7;	
12	(2) transfer the powers and duties of an office, a department,	
13	or a function of any of the reorganizing political subdivisions	
14	to another office or department under an agreement	
15	incorporated into substantially identical resolutions adopted	
16	by each of the political subdivisions whose offices,	
17	departments, or functions are being consolidated; or	
18	(3) use or loan any of the money or other assets of any of the	
19	reorganizing political subdivisions for the purposes of the	
20	reorganization.	
21	Sec. 18. In the year before the year in which the participating	
22	political subdivisions are reorganized under this chapter:	
23	(1) the fiscal bodies of the reorganizing political subdivisions	
24	shall, in the manner provided by IC 6-1.1-17, adopt tax levies,	-
25	tax rates, and a budget for the reorganized political	
26	subdivision either through the adoption of substantially	
27	identical resolutions adopted by each of the fiscal bodies or	
28	through a joint board established under an agreement of the	V
29	fiscal bodies on which the members of each of the fiscal bodies	
30	are represented; and	
31	(2) if the reorganized political subdivision will have elected	
32	offices and different election districts than any of the	
33	reorganizing political subdivisions, the legislative bodies of the	
34	reorganizing political subdivisions shall establish the election	
35	districts either through the adoption of substantially identical	
36	resolutions adopted by each of the legislative bodies or	
37	through a joint board established under an agreement of the	
38	legislative bodies on which the members of each of the	
39	legislative bodies are represented.	
40	Sec. 19. (a) Not later than thirty (30) days after the county	
41	election board certifies the approval of a public question on	
42	reorganization under this chapter, the reorganizing political	



subdivisions shall appoint the number of individuals specified in section 20 of this chapter to serve on a reorganization committee to develop a plan of reorganization for the reorganizing political subdivisions.

- (b) The reorganizing political subdivisions may appoint members to a reorganization committee, which may conduct planning discussions before the vote on a public question under this chapter is conducted. However, a comprehensive plan of reorganization may not be finally adopted until the election on the public question is conducted.
- Sec. 20. (a) Members shall be appointed to a reorganization committee as follows:
  - (1) In accordance with an agreement adopted under section 17 of this chapter. An agreement under this subdivision must provide that not more than a simple majority of the members appointed by each political subdivision may be members of the same political party.
  - (2) If an agreement does not provide for the membership of a reorganization committee under this chapter, three (3) members shall be appointed by the executive of each political subdivision participating in the reorganization. Not more than two (2) of the members appointed by an executive of a political subdivision may be members of the same political party.
- (b) The members of a reorganization committee serve at the pleasure of the appointing authority. The reorganization committee shall select a chairperson and any other officers that the reorganization committee determines necessary from the members of the reorganization committee.
- (c) The members of a reorganization committee serve without compensation. The members, however, are entitled to reimbursement from the reorganizing political subdivisions for the necessary expenses incurred in the performance of their duties.
- (d) The reorganizing political subdivisions shall provide necessary office space, supplies, and staff to the reorganization committee. The reorganizing political subdivisions may employ attorneys, accountants, consultants, and other professionals for the reorganization committee.
- (e) Except as otherwise provided in an agreement adopted under section 17 of this chapter, claims for expenditures for the reorganization committee shall be made to the fiscal officer for the reorganizing political subdivision with the largest population. The







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1	fiscal officer shall pay the necessary expenditures and obtain	
2	reimbursement from the reorganizing political subdivisions:	
3	(1) in accordance with an agreement adopted under section 17	
4	of this chapter; or	
5	(2) in the absence of an agreement, in proportion to the	
6	population of each reorganizing political subdivision.	
7	Sec. 21. A reorganization committee may do the following:	
8	(1) Adopt procedures governing the internal management of	
9	the reorganization committee.	
0	(2) Conduct public hearings on the plan of reorganization as	
1	the reorganization committee determines necessary or	
2	appropriate.	
3	(3) Review the books and records of any reorganizing political	
4	subdivision.	
.5	(4) Administer oaths.	
6	(5) Issue and enforce subpoenas and discovery orders under	
7	IC 4-21.5.	
8	Sec. 22. (a) A reorganization committee shall prepare a	
9	comprehensive plan of reorganization for the reorganizing political	
20	subdivisions. The plan of reorganization governs the actions,	
21	duties, and powers of the reorganized political subdivision that are	
22	not specified by law.	
23	(b) The plan of reorganization must include at least the	
24	following:	
2.5	(1) The name and a description of the reorganized political	
26	subdivision that will succeed the reorganizing political	
27	subdivisions.	
28	(2) A description of the boundaries of the reorganized political	V
29	subdivision.	
0	(3) A description of the taxing areas in which taxes to retire	
31	obligations of the reorganizing political subdivisions will be	
32	raised.	
3	(4) A description of the membership of the legislative body,	
4	fiscal body, and executive of the reorganized political	
35	subdivision, a description of the election districts or	
6	appointment districts from which officers will be elected or	
57	appointed, and the manner in which the membership of each	
8	elected or appointed office will be elected or appointed.	
19	(5) A description of the services to be offered by the	
10	reorganized political subdivision and the service areas in	
1	which the services will be offered.	
.2	(6) The disposition of the personnel, the agreements, the	



1	assets, and, subject to section 34 of this chapter, the liabilities	
2	of the reorganizing political subdivisions, including the terms	
3	and conditions upon which the transfer of property and	
4	personnel will be achieved.	
5	(7) Any other matter that the:	
6	(A) reorganization committee determines to be necessary	
7	or appropriate; or	
8	(B) legislative bodies of the reorganizing political	
9	subdivisions, in an agreement under section 17 of this	
10	chapter, require the reorganization committee;	4
11	to include in the plan of reorganization.	
12	(c) Upon completion of the plan of reorganization, the	`
13	reorganization committee shall present the plan of reorganization	
14	to the legislative body of each of the reorganizing political	
15	subdivisions for adoption. The initial plan of reorganization must	
16	be submitted to the legislative body of each of the reorganizing	4
17	political subdivisions not later than one (1) year after the voters	
18	approve the public question on the reorganization.	
19	Sec. 23. The legislative body of each of the reorganizing political	
20	subdivisions shall provide for the following:	
21	(1) Consideration of a plan of reorganization presented by a	
22	reorganization committee in the form of a resolution	
23	incorporating the plan of reorganization in full or by	
24	reference.	
25	(2) Reading of the resolution incorporating the plan of	
26	reorganization in at least two (2) separate meetings of the	
27	legislative body of the political subdivision.	1
28	(3) Conducting a public hearing on the plan of reorganization:	,
29	(A) not sooner than five (5) days after notice of the public	
30	hearing is published under IC 5-3-1; and	
31	(B) before the legislative body takes final action on the	
32	resolution to adopt the plan of reorganization.	
33	Sec. 24. At a public hearing on a plan of reorganization	
34	conducted under section 23 of this chapter, or in a public meeting	
35	held not more than thirty (30) days after the public hearing	
36	concludes, a legislative body of a reorganizing political subdivision	
37	shall do one (1) of the following:	
38	(1) Adopt the plan of reorganization as presented to the	
39	legislative body.	
40	(2) Adopt the plan of reorganization with modifications.	
41	(3) Reject the plan of reorganization and order a	

reorganization committee to submit a new plan of



1	reorganization within thirty (30) days after the legislative
2	body rejects the plan of reorganization.
3	Sec. 25. Any modifications in a plan of reorganization that are
4	adopted by a legislative body of a reorganizing political subdivision
5	must be adopted by the legislative body of each of the reorganizing
6	political subdivisions before the modifications are effective.
7	Sec. 26. The legislative body of each reorganizing political
8	subdivision shall take action on a revised plan of reorganization
9	submitted by a reorganization committee and each resolution
10	modifying a plan of reorganization or revised plan of
11	reorganization in the same manner as the legislative body may take
12	action on the initially submitted plan of reorganization.
13	Sec. 27. The legislative body of a reorganizing political
14	subdivision shall certify the legislative body's final action on a plan
15	of reorganization or revised plan of reorganization, as modified by
16	the legislative body, in the manner prescribed by the department
17	of local government finance, to the following:
18	(1) The chair of the reorganization committee.
19	(2) The clerk of each reorganizing political subdivision.
20	(3) The county fiscal officer of each county in which a
21	reorganizing political subdivision is located.
22	(4) The county recorder of each county in which a
23	reorganizing political subdivision is located.
24	(5) The department of local government finance.
25	(6) The department of state revenue.
26	(7) If a reorganizing political subdivision is a school
27	corporation, the department of education.
28	(8) The state board of accounts.
29	(9) If an election district or a boundary is changed, the state
30	election board and the secretary of state.
31	Sec. 28. Each county recorder receiving a certification under
32	section 27 of this chapter shall record the certification and the plan
33	of reorganization in the records of the county recorder without
34	charge.
35	Sec. 29. (a) This section applies to an initial election:
36	(1) of the members of a governing body or officers that are
37	elected by the voters for a reorganized political subdivision
38	that:
39	(A) is a town; and
40	(B) has town boundaries that encompass part of another
41	town that was part of the reorganization;
12	(2) that is conducted before the reorganization takes effect;



1	and
2	(3) to which IC 3-10-7-1 applies.
3	(b) The members of each precinct board shall be jointly
4	appointed by the town election boards of each of the reorganizing
5	political subdivisions.
6	Sec. 30. (a) This section applies if section 15 of this chapter
7	requires an election for a reorganization to become effective.
8	(b) At the next:
9	(1) general election, if the reorganized political subdivision is
10	not a municipality or a school corporation;
11	(2) municipal election, if the reorganized political subdivision
12	is a municipality; or
13	(3) primary or general election, as specified in an election plan
14	adopted in substantially identical resolutions by the legislative
15	body of each of the participating political subdivisions if the
16	reorganized political subdivision is a school corporation;
17	after the voters approve a reorganization, one (1) set of officers for
18	the reorganized political subdivision having the combined
19	population of the reorganizing political subdivisions shall be
20	elected by the voters in the territory of the reorganized political
21	subdivision as prescribed by statute.
22	(c) In the election described in subsection (b):
23	(1) one (1) member of the municipal legislative body shall be
24	elected from each election district established by the
25	reorganizing political subdivisions in substantially identical
26	resolutions adopted by the legislative body of each of the
27	reorganizing political subdivisions; and
28	(2) the total number of at large members shall be elected as
29	prescribed by statute for the reorganized political subdivision.
30	(d) One (1) set of appointed officers shall be appointed for the
31	reorganized political subdivision. The appointments shall be made
32	as required by statute for the reorganized political subdivision.
33	Any statute requiring an appointed officer to reside in the political
34	subdivision where the appointed officer resides shall be treated as
35	permitting the appointed officer to reside in any part of the
36	territory of the reorganized political subdivision.
37	Sec. 31. The legislative bodies of the reorganizing political
38	subdivisions and an adjacent political subdivision may change the
39	boundaries of the reorganized political subdivision by adopting
40	substantially identical resolutions clearly describing the boundary
41	changes. The resolutions must be filed as required by law for a
42	boundary change for the reorganized political subdivision and may



not provide for a territory that is smaller than the territory permitted by law for any of the political subdivisions. If the law establishes additional procedures for the annexation or disannexation of the territory of a political subdivision, the political subdivisions changing boundaries must comply with the annexation or disannexation procedures required by law.

Sec. 32. A reorganized political subdivision has the powers granted by statute to a political subdivision of the same type as the reorganized political subdivision. However, the reorganizing political subdivisions may by agreement provide that the reorganized political subdivision will exercise a power or have the officers or number of offices that a statute would have permitted any of the reorganizing political subdivisions to have.

Sec. 33. If a law does not permit the reorganized political subdivision to exercise generally throughout the territory of the reorganized political subdivision a power that any of the reorganizing political subdivisions had before the reorganization, the reorganized political subdivision may exercise the power outside the original territory of the reorganizing political subdivision only by following the laws applicable to the expansion of the service area of the reorganizing political subdivision.

Sec. 34. (a) Except as provided in subsection (b), if any indebtedness of a reorganizing political subdivision exists after the reorganization, the fiscal body of the reorganized political subdivision shall annually levy a property tax or, if permitted by the original obligation, another tax until the indebtedness is fully paid. The tax rate may not exceed the tax rate necessary to repay the indebtedness and interest on the indebtedness. The tax shall be levied in:

- (1) the area served by the reorganizing political subdivision before the reorganization; or
- (2) if permitted in the plan of reorganization, the entire area of the reorganized political subdivision.

In addition, the reorganized political subdivision may provide for the sharing of the revenue of the reorganized political subdivision from any area of the reorganized political subdivision to retire the indebtedness.

- (b) This subsection applies if:
  - (1) a reorganizing political subdivision incurred an indebtedness before the reorganization became effective; and
    (2) as part of the reorganization, part of the territory of the reorganizing political subdivision was detached and









1	transferred to a political subdivision that is not part of the
2	reorganization.
3	The political subdivision with the detached area shall annually levy
4	a property tax or, if permitted by the original obligation, another
5	tax until the indebtedness is fully paid. The tax rate may not exceed
6	the tax rate necessary to repay the indebtedness and interest on the
7	indebtedness after deducting any payments made by the
8	reorganized political subdivision under subsection (a). The tax
9	shall be levied in the area served by the reorganizing political
10	subdivision before the reorganization.
11	Sec. 35. (a) Notwithstanding any other law, an individual:
12	(1) who is employed as a firefighter or a police officer by a
13	political subdivision that is reorganized under this article;
14	(2) who is a member of the 1977 fund before the effective date
15	of the reorganization under this article; and
16	(3) who, after the reorganization, becomes an employee of the
17	fire department, police department, or county police
18	department of the reorganized political subdivision;
19	remains a member of the 1977 fund without being required to meet
20	the requirements under IC 36-8-8-19 and IC 36-8-8-21. The
21	firefighter or police officer shall receive credit for any service as a
22	member of the 1977 fund before the reorganization to determine
23	the firefighter's or police officer's eligibility for benefits under
24	IC 36-8-8.
25	(b) Notwithstanding any other law, an individual:
26	(1) who is employed as a firefighter by a political subdivision
27	that is reorganized under this article;
28	(2) who is a member of the 1937 fund before the effective date
29	of the reorganization under this article; and
30	(3) who, after the reorganization, becomes an employee of the
31	fire department of the reorganized political subdivision;
32	remains a member of the 1937 fund. The firefighter shall receive
33	credit for any service as a member of the 1937 fund before the
34	reorganization to determine the firefighter's eligibility for benefits
35	under IC 36-8-7.
36	(c) Notwithstanding any other law, an individual:
37	(1) who is employed as a member of a county police
38	department by a political subdivision that is reorganized
39	under this article;
40	(2) who is a member of the sheriff's pension trust before the
41	effective date of the reorganization under this article; and

(3) who, after the reorganization, becomes a law enforcement



1	officer of the reorganized political subdivision;	
2	remains a member of the sheriff's pension trust. The individual	
3	shall receive credit for any service as a member of the sheriff's	
4	pension trust before the reorganization to determine the	
5	individual's eligibility for benefits under IC 36-8-10.	
6	(d) Notwithstanding any other law, an individual:	
7	(1) who is employed as a police officer by a political	
8	subdivision that is reorganized under this article;	
9	(2) who is a member of the 1925 fund or 1953 fund before the	
10	effective date of the reorganization under this article; and	
11	(3) who, after the reorganization, becomes an employee of the	
12	police department or county police department of the	
13	reorganized political subdivision;	
14	remains a member of the 1925 fund or 1953 fund. The police	
15	officer shall receive credit for any service as a member of the 1925	
16	fund or 1953 fund before the reorganization to determine the	
17	police officer's eligibility for benefits under IC 36-8-6 or	
18	IC 36-8-7.5.	
19	(e) Notwithstanding any other law, an individual:	
20	(1) who is employed by a political subdivision that is	
21	reorganized under this article;	
22	(2) who is a member of the pre-1996 account (as defined in	
23	IC 21-6.1-1-6.9) before the effective date of the reorganization	
24	under this article; and	
25	(3) who, after the reorganization, becomes an employee of the	
26	reorganized political subdivision in a position that qualifies	
27	the individual for service credit in the Indiana state teachers'	,
28	retirement fund;	
29	remains a member of the pre-1996 account.	١
30	Sec. 36. The legislative body or voters of a reorganized political	
31	subdivision may terminate a reorganization or restore one (1) or	
32	more of the reorganizing political subdivisions participating in a	
33	reorganization in the same manner that a reorganization may be	
34	initiated under this chapter. If the voters in the reorganized	
35	political subdivision approve a public question approving	
36	termination of the reorganization or restoration of a reorganizing	
37	political subdivision, the reorganized political subdivision shall	
38	terminate the reorganization and restore the reorganizing political	
39	subdivisions in the same manner as a reorganization is completed	

SECTION 5. An emergency is declared for this act.



40

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under this chapter.